

Derbyshire Sport

Production of a County Built Facility Strategy

An

Executive Summary

By

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May 2007

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This study provides partners in Derbyshire (Derbyshire includes Derby City) with a Strategy for the development of built sports facilities over the next twenty years and in particular aims to:

- Evaluate the existing facility provision within the county
- Identify the increase in demand anticipated through new housing, population growth and the increase in physical activity strategies, thus increasing demand
- Outline the challenges in refurbishing existing facilities and financing new build
- Highlight the opportunities that the Building Schools for the Future (BSF) programme presents in Derbyshire and Derby city and the steps to be taken to maximise these opportunities
- Identify the needs of individual sports governing bodies and highlight facility gaps to meet the needs of their talent development programmes
- Identify recommendations for future project provision and funding options for these projects

The approach involved consultation with key partners on three distinct aspects:

- What is the current supply?
- What is needed?
- How can any new facilities or the refurbishment of existing facilities be funded?

Where are we now - The Need for a County Facility Strategy

The Vision for sports facilities within Derbyshire is to:

“Create a network of high quality community and specialist sports facilities within Derbyshire that will enhance the quality of life of people within existing, new communities and visitors”

The consultation process supports the following key statements:

- Compared with other counties, National Governing Bodies consider that Derbyshire has a lack of facilities suitable for the higher levels of performance sport, facilities and programming of facilities are considered to be inadequate to support the needs of talented athletes and current facilities are not capable of staging or supporting major sporting events
- Much of the supply of local sports provision in Derbyshire is of a low quality and requires urgent investment to modernise, improve and expand facilities. The current stock of facilities has largely suffered from a lack of long term investment. For example, the average age of dry side facilities is 26 years and swimming pools approximately 30 years
- An integrated plan for investment in school sports provision through BSF and PFI and the modernisation, improvement and expansion of council owned local sports facilities is lacking and should be given the highest priority by Derbyshire Sport, local authorities and the governing bodies of sport. A number of local authorities are either implementing or considering strategies to address these issues, for example, Amber Valley (PFI rebuild and new facilities), Bolsover District, South Derbyshire, Derbyshire Dales and Derby City.

The known costs to refurbish or rebuild existing countywide facilities have been identified by each authority as identified in the table below

Local Authority	Narrative	Estimated Costs
Amber Valley	Currently undergoing a PFI rebuild of leisure centres at Alfreton, Heaner and Ripley. Other facilities that will require refurbishment are Belper Leisure Centre and Charles Hill Sports Centre	To be identified
Bolsover	Not identified but require a 25m swimming pool	To be identified
Chesterfield	Currently constructing a healthy living centre with swimming pool and fitness facility	£8,000,000
Derby City	Refurbishment cost – This includes superficial works to keep the buildings open with a degree of betterment to improve changing rooms etc. The cost also includes lifecycle charges over 25 year.	£16,349,750
	Adaptation and remodelling – includes the modernisation and improvement of centres to meet customer expectation and re position the services in the context of the market. The cost includes lifecycle charges over 25 years.	£31,550,687

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Local Authority	Narrative	Estimated Costs
	Rebuild – This includes rebuilding Moorways Sports Complex, Queens Leisure Centre, Shaftsbury Sports Centre, and extending Springwood Leisure Centre. The cost includes lifecycle charges over 25 years	£65,298,235
Derbyshire Dales	To replace Sherwood Hall and Matlock Lido.	£12,900,000
Erewash	Refurbishment of Victoria Park Leisure Centre.	£4,000,000
High Peak	Buxton Pool – Condition surveys undertaken and High Peak are currently looking at options to replace or redevelop the pool facility	£3,000,000 - £6,000,000
	New Mills – Condition surveys have revealed the need for future investment in plant replacement. This is included in the council's asset management plan. Local demand has identified the need for additional studio space and the expansion of health suite facilities	£60,000 - £100,000
	Glossop Leisure Centre – The facility is ageing and is on different levels making compliance with DDA requirements difficult. The mid to long term aim is to provide new facilities which meet local demand.	£1,500,000
North East Derbyshire	Dronfield Sports Centre – Work is currently out to tender.	£3,000,000
	Sharley Park Leisure Centre - Project underway.	£250,000
	It is anticipated further work will be required over the next 5 years to keep the centre in decent repair	£380,000
	Eckington Swimming Pool – Work is required over the next 5 years to keep the pool in decent repair. All the facilities were built in the 1970's and are in need of substantial investment in coming years if they are to remain open to the community.	£450,000
South Derbyshire	Green Bank Leisure Centre will need to be refurbished over the next 5 years.	£5,000,000

From the strategic context and the supply and demand analysis there are a series of key themes that have been identified and are clearly central to achieving this vision:

- Development must be underpinned by need, both current and future
- Facilities development must be supported by sports development to ensure that the desired impacts in terms of increased physical activity and participation are achieved
- The delivery of this sporting infrastructure must examine innovative solutions, new partnerships and funding methods
- The county should aspire to a series of key landmark sporting projects
- Opportunities presented by planning policy changes (planning obligations, county levy's and planning gain supplement) to fund major sporting infrastructure developments should be maximised to the full
- The 2012 Olympics and Paralympics present a unique opportunity for sport
- There is a need for a high quality network of facilities to meet with NGB aspirations that can see the creation of an Olympic legacy for Derbyshire, before, during and after the Games
- Key agencies and stakeholders must work in partnership and show clear leadership to drive the strategic recommendations forward.
- The county needs to develop a Sports Tourism Marketing Strategy; existing sports tourism events should be supported; new events identified; existing facilities upgraded; and new facilities developed where there is an identified need. In short, Derbyshire needs to establish and continuously reinforce and authenticate its reputation for being a county with true sporting pedigree.

Developments must also be of a high quality, sustainable, environmentally friendly and have the potential to impact positively on the quality of life of the local population. Also, there will inevitably be different influences and drivers on the Derbyshire Built Sports Facility Strategy, for example, the capital funds available locally and local priorities, the sport performance/governing body dimension, along with the multi sport and health agenda and the voluntary sector. The Facility Strategy cannot be all things to all people and therefore aims to set guiding principles and values with some objective judgements on the future options for partners to consider in the short, medium and long term.

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Where do we want to be?

The strategy recommends certain actions which involve new facilities and different funding solutions. It promotes good practice for facility development and examines case studies from other areas which have resulted in high quality facility development. The table below identifies the estimated capital costs of delivering of facilities. Innovative methods to raise funds will have to be explored and partners will have to work together to obtain the required funding.

Estimated cost of New Facilities

Facility	Estimated Cost
50m pool	£15 million
Gymnastics Centre	£2 million
Martial Arts Centre	£500k
8 court sports hall	£4.5m
Indoor Tennis Centre 3 courts	£1.6m
Indoor Bowls 6 lane	£1.4m
Sand Based Synthetic Turf Pitch 100 x 64m, fenced and floodlit	£550,000
Rubber Crumb Synthetic Turf Pitch 100 x 64m, fenced and floodlit	£675,000
Water Based Synthetic Turf Pitch 100 x 64m, fenced and floodlit	£850,000

A number of recommendations have been made for the provision of specialist provision and community sports facilities at a district and city level; these are identified in the main body of this report. The key recommendations are summarised below:

No	Description	Report Location
R1	It is essential that local authorities ensure the following when refurbishing or providing new facilities: Sports development need is a key determinant in assessing the demand for facility provision. <ul style="list-style-type: none"> Facilities must be of a high quality, sustainable and have the potential to impact positively on the quality of life of the local population Consider the private sector facilities, mainly health and fitness, when planning new facilities and assess how accessible the private facilities are to local communities 	Section 3 3.6, 3.9,3.10
Sports Facilities - General		
R2	All local authorities in Derbyshire must update the Active Places web site providing information on the facilities in their authority on a regular basis.	Section 4 4.4
R3	When considering life expectancy issues of facilities, ensure that lifecycle costs of 25 years are built into capital/revenue and expenditure budgets.	Section 4 4.10
R4	As a minimum all villages have access to a dry indoor facility within the village that provides for a minimum of one badminton court and can cater for recreational activities for different age groups to participate in. All persons living in rural areas should be no further than 20 minutes drive time from a larger leisure facility and swimming pool open to the community	Section 4 4.84 – 4.86
R5	Through the analysis of specialist provision, a number of recommendations have been made from this study for the different types of specialist facilities. It is recommended that the four county priorities to be pursued are: <ul style="list-style-type: none"> 50 m pool Indoor Athletics Outdoor athletics Indoor tennis 	Section 4 4.88
R6	Taking into consideration the population increase across the county and in Derby and the requirement to increase participation, the current portfolio of facilities, sports halls and swimming pools, needs to be maintained as a minimum. Where existing sites may be lost, through development or closure, facilities of the same or improved standard should be provided to meet the continued needs of residents.	Section 4 4.89
R7	There is a need for the districts and the city to ensure that a Planning Policy Guidance 17 assessment has been carried out by September 2009 and is kept up to date. This will assist in revising this strategy in the future	Section 4 4.90
Sports Halls (2 badminton court halls or more)		
R8	Local authorities in Derbyshire should aim to provide a network of good quality, appropriately specified sports hall facilities, which are accessible by the respective local communities providing opportunities for performance competition as well as casual use. A programme of upgrading provision with new sports halls should be implemented	Section 4 4.26

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No	Description	Report Location
R9	Local authorities that have sports halls of six or eight badminton court size should work with the basketball, volleyball and netball clubs to negotiate appropriate access to accommodate training and matches (where this is not already happening). This could be linked to junior development work being done by the clubs	Section 4 4.26
R10	Programming of dual use facilities needs to be more streamlined to ensure that both school and community can make the best use of the time available.	Section 4 4.26
R11	The opportunity for Derbyshire County Council and the District Councils to work together to provide a rationalised but enhanced sports infrastructure through Building Schools for the Future must be taken. Derby City Council should also take the opportunity to provide a rationalised and enhanced sports infrastructure through Building Schools for the Future	Section 4 4.26
R12	Sports hall issues specific to local authorities should be addressed as part of the individual local authority Sports Facility Strategies.	Section 4 4.26
Swimming Pools		
R13	In order to help address issues with the accessibility of swimming facilities across the county there is a need for each district and the city to consider long-term rationalisation of provision. Rationalisation does not relate to reducing the quantity of provision it must focus on quality and location.	Section 4 4.32
R14	A programme of upgrading provision with new 25 metre swimming pools should continue to be implemented in recognition that many community swimming pools are ageing, in need of refurbishment and becoming increasingly costly to operate. In doing so, cross boundary issues need to be taken into account	Section 4 4.36
R15	Derby City Council and its partners should carry out a feasibility study into providing a 50m pool to replace Moorways Pool, Gayton School Pool and Mickleover Pool with a moveable bulkhead and floors. This would ensure the pool is multifunctional and therefore suitable for a wide range of use. Consideration should be given to the fact that a new 50m pool in Derby would be a county facility and therefore Derby City Council should not be expected to pay for or even manage the facility on its own. Investigate further to see if the management of such a facility could lie with the County Sports Partnership with revenue and capital funding coming from other sources such as the District and County Councils. A new 50m pool should contain the following facilities as a minimum: 50m by 8 lanes (21m) by 2m deep pool incorporating a laterally moving bulkhead to provide 2 by 25m pools, one of which will have a moveable floor. Equipped with automatic officiating equipment including an 8 lane display unit. A leisure pool and teaching pool, Minimum of 350 spectators and health and fitness suite along with ancillary accommodation comprising a changing village, club school and disabled changing areas, land conditioning areas, and training rooms.	Section 4 4.39 – 4.46
R16	Swimming pool issues specific to local authorities should be addressed as part of the individual local authority Sports Facility Strategies.	Section 4 4.46 – 4.47
Health and fitness Stations		
R17	In developing new/refurbishing public sector/dual use sites careful consideration should be given to the provision of high quality health and fitness provision to help underpin sustainability.	Section 4 4.49
R18	Encourage more health and fitness facilities to apply for the Inclusive Fitness Initiative accreditation.	Section 4 4.49
Synthetic Turf Pitches (STPs)		
R19	Ensure from a sustainability perspective that the priority sites for development of STPs are educational sites.	Section 4 4.58
R20	Synthetic turf pitch issues specific to local authorities should be addressed as part of the individual local authority Sports Facility Strategies.	Section 4 4.58 – 4.59
Indoor Bowls - Rinks		
R21	Derby City should consider an indoor bowls facility and a further indoor bowls facility should be considered in Matlock as part of the new Central Dales Leisure Facility.	Section 4 4.62
Athletics		
R22	Support should be given to the discussions and partnership workings of Derby City Council and Derby University to provide for a replacement for the Moorways track with associated facilities at the Derby University Kedleston Road campus. This will be essential if Derby is to continue to provide competitive standard athletic facilities. Any new athletics facility need must reflect the current provision at Moorways i.e. the facility needs to be a minimum of an eight lane competition track (ideally with a 10 lane straight) in order to potentially attract major regional/national events to the county. If these discussions are unsuccessful other potential sites need to be investigated.	Section 4 4.65

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No	Description	Report Location
R23	The floodlighting issues and other improvements to the Tupton Hall School Athletic Track must be encouraged to be carried out and Chesterfield Athletics Club should be encouraged to utilise the Tupton Hall Schools Athletic facilities.	Section 4 4.66
R24	Feasibility work should be carried out into the development of J tracks at school sites and technical event areas (jumps/throws) as part of the Building Schools for the Future projects in Amber Valley, Bolsover District, Derbyshire Dales, High Peak and South Derbyshire.	Section 4 4.68
R25	Further investigation is needed into the feasibility of a dedicated indoor training facilities for athletics. The most suitable location would be Derby City, again as part of a Sports Village/Hub. An indoor track (e.g. four lane, 80m straight) and throwing areas would serve Derby Athletic Club and provide a Centre of Excellence for the county.	Section 4 4.69
Indoor Tennis		
R26	The consultation has identified a need for increased indoor tennis provision across the county. It is important that any new provision is closely linked to club development structures. Areas to be investigated further for the supply of indoor tennis courts are Amber Valley, Derbyshire Dales and High Peak.	Section 4 4.77
R27	Derby City needs to open discussions with Derbyshire LTA with regards to finding a new location for the LTA Indoor Tennis Centre in Derby.	Section 4 4.78
Martial Arts & Gymnastics		
R28	Consultation should continue to link martial arts and gymnastic facilities to the Building Schools for the Future programme. To encourage and develop gymnastic facilities at Alfreton Leisure Centre, Amber Valley.	Section 4 4.80 & 4.82
Indoor Climbing Walls		
R29	There are a number of indoor climbing walls across Derbyshire and these should be complemented with new facilities on school sites and should be delivered through the Building Schools for the Future programme. The mapping clearly shows the need for facilities in Bolsover, Chesterfield and North East Derbyshire. Derby City has a climbing wall at a Youth Service facility but it should consider another facility that would provide full community use.	Section 4 4.85
Netball		
R30	The proposed Derbyshire Dales Leisure Centre should be investigated as the site for a county training centre for netball.	Section 4 4.86
Squash Courts		
R31	Squash courts should be maintained and refurbished as necessary. Only when a feasibility study has been undertaken which identifies that there is no future need for a squash facility and that it can be used for alternative activities should the decision to close a squash court be taken.	Section 4 4.88
Olympics 2012 Sports & Events Tourism		
R32	Develop a Cultural Events Strategy; existing sports tourism events should be supported; new events identified; existing facilities upgraded; and new facilities developed where there is an identified need.	Section 5 5.31
Funding and Delivery		
R33	There must be sign-up from County, District and Derby City Councils to: <ul style="list-style-type: none"> Strategically review and rationalisation at a local level Work in partnership to address cross-boundary impacts and a structured commitment to work together and provide local co-ordination to deliver local needs. Explore different funding streams to provide sports facilities in the future 	Section 6 6.9
R34	In order to deliver the needs effectively, key issues for the Derbyshire County Sports Partnership (CSP) to agree with Derbyshire Leisure Officers Group (DLOG) will include: <ul style="list-style-type: none"> All partners to agree to the strategic priorities and provide a united front for funding bodies Provide assistance and support to those facilities that have yet to meet Disability Discrimination Act (DDA) requirements Ensure that all new or replacement facilities meet National Governing Body and Sport England guidance. Ensure a continued partnership approach with Education to deliver sports facilities where appropriate through the Building Schools for the Future programme across Derbyshire. Ensure that detailed community use agreements are written into planning applications for all new sports and leisure facilities, particularly at school sites, to include pricing policy and opening time 	Section 6 6.10

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No	Description	Report Location
	commitments <ul style="list-style-type: none"> • Resources to be targeted to increase the capacity of the CSP to drive forward the strategy • Clear leadership to be demonstrated by the CSP to drive the key infrastructure priorities forward • To seek to develop a funding pool through Section 106 or a tariff system to enable the CSP to pro-actively deliver the infrastructure requirements • The need to develop a general framework to enable development working groups, to implement development proposals • The need to agree priorities between partners so energies and resources can be targeted effectively. 	
R35	Ensure that co-location opportunities are identified as ways of maximising resources and synergies between sectors. Consideration should be given to providing Sports Villages and Multi Sports Hubs	Section 6 6.24
R36	Building Schools for the Future must be seen as a very important opportunity and almost certainly a part of the solution to the challenge of improving high quality community sports facilities throughout the county. The opportunity to link this programme to local authority leisure facility planning and rationalisation must not be missed. It is imperative that all aspects of BSF are maximised and that all partners are fully consulted with at the earliest possible stage. The districts and city sport and leisure departments must be aware of school developments to fully incorporate them into their capital planning processes.	Section 6 6.62 – 6.63

How do we get there?

This strategy recommends and encourages partners to work together to solve some of the problems facing facility providers particularly by utilising joint development opportunities such as the BSF programme. The comprehensive needs analysis identified gaps/deficiencies and possible capacity issues with current provision alongside opportunities for provision of new facilities within Derbyshire. The strategy has identified different delivery models that may be applicable across Derbyshire for the delivery of the identified needs. These are identified in the main report.

The Building Schools for the Future Programme, an opportunity?

BSF is a new Government investment programme for school buildings. This new approach to capital investment, launched in 2003, aims to replace or renew all secondary schools, including special schools, over the next 10 to 15 years, depending on future public spending decisions. In Derbyshire it is difficult to predict where and when future waves of BSF will arrive. The current wave (schools completed by 2010) focuses on schools in North East Derbyshire; the next wave (schools completed by 2012) completes the programme in the Bolsover District and rebuilds/refurbishes the Swadlincote schools in South Derbyshire. Current information suggests that the order for development will be North East Derbyshire, Derbyshire Coalfields, Glossop Area Schools, Ilkeston Area Schools, Chesterfield Area Schools, Duffield Area Schools and the Peak District Schools. All of Derby City's secondary schools will be in the wave for completion by 2012.

There are currently approximately sixty secondary schools in Derbyshire, including Derby City. If, at the end of the process, these schools have new or refurbished sports facilities with extensive community use it is obvious that the sporting landscape will change. For example, using the proposed core specification for BSF schools, sports hall provision in Derbyshire (not Derby City) could increase by over 50%. Building Schools for the Future is therefore a very important opportunity and most certainly a part of the solution to the challenge of improving high quality community sports facilities throughout the county. The opportunity to link this programme to local authority leisure facility planning and rationalisation must not be missed.

It is imperative that all aspects of BSF are maximised and that all partners are fully consulted with at the earliest possible stage. The districts and city sport and leisure departments must be aware of school developments to fully incorporate them into their capital planning processes.